

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

NOVEMBER 8, 2016
2:00 p.m.

212 River Drive, Room 2
Wausau, WI

Marathon County Mission Statement: *Marathon County Government serves people by leading, coordinating, and providing county, regional, and statewide initiatives. It directly or in cooperation with other public and private partners provides services and creates opportunities that make Marathon County and the surrounding area a preferred place to live, work, visit, and do business. (Last updated: 12-20-05)*

Commission Purpose: *The Commission shall be concerned with studies and recommendations relating to activities including but not limited to land-use; natural resources; utilities; and transportation systems within the metropolitan planning area. (Commission Bylaws last updated: 6-12-08)*

Members: *Allan Opall – Chair, George Peterson – Vice Chair, Kurt Kluck, Betty Hoenisch, Steve Hagman, Robert Mielke, Raynard Zunker, Jeff Weisenberger, James Riehle, Milton Olson, Chris Voll, Barbara J. Ermeling, Brent Jacobson, Kregg Hoehn, Russ Habeck - WisDOT NC Regional Director*


AGENDA ITEMS:

1. Call to Order
2. Welcome and Introductions

POLICY DISCUSSION AND POSSIBLE ACTION:

3. Approve Minutes of the October 11, 2016 Meeting
4. 2017 Unified Planning Work Program (UPWP) Approval
5. 2050 Long Range Transportation Plan Approval
6. 2017-2020 Transportation Improvement Program (TIP) Approval
7. Next Meeting – December 13, 2016
8. Adjourn.

Any person planning to attend this meeting who needs some type of special accommodation in order to participate should call the County Clerk's Office at 715-261-1500 or e-mail infomarathon@mail.co.marathon.wi.us one business day before the meeting.

SIGNED 
PRESIDING OFFICER OR DESIGNEE

FAXED TO: 848-9361 848-5887 715-387-4175
Daily Herald City Pages Marshfield News
Midwest Radio Group – 848-3158
FAXED BY: LJ Schultz
FAX DATE/TIME: 10-31-16 12:33 pm
FAXED BY/DATE/TIME _____

NOTICE POSTED AT COURTHOUSE:
By: County Clerk
Date: _____
Time: _____ a.m./p.m.

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION
Minutes
October 11, 2016

Commissioners: George Peterson, Robert Mielke (*excused 2:55 pm*), Gaylene Rhoden (for Opall), Randy Fifrick (for Voll), Barbara Ermeling (*excused 3:10 pm*), Mark Thuot (for Hoehn), Jeff Gates (for Jacobson), Tom Mullaley (for Hoenisch), Raynard Zunker, Jim Riehle (*excused 3:10 pm*), Kevin Lang (for Kluck), Dave Meurett (for Habeck)

Absent: Milt Olson, Steve Hagman, Jeff Weisenberger

TAC Members: Dave Mack, Keith Donner, Brad Lenz, Mitch Batuzich, Matt Schreiber, Darryl Landeau

Others Present: Andrew Lynch, Jeff Pritchard – Conservation, Planning and Zoning (CPZ); Steve Kunst – Town of Rib Mountain; Jon Graveen – Village of Maine; Sev Magalong, Brentt Michalek - Mobilitie

1. Call to Order

The presence of a quorum, the agenda being properly signed and posted, the meeting was called to order by vice-chair Peterson at 2:00 p.m. in Room 2, 212 River Drive, Wausau, Wisconsin.

2. Welcome and Introductions

All were welcomed and introductions were made.

3. Approve Minutes of the August 16, 2016 meeting

Action: **MOTION / SECOND BY GATES / RIEHLE TO APPROVE THE AUGUST 16 10, 2016 MINUTES. MOTION CARRIED BY VOICE VOTE, NO DISSENT.**

4. Bicycle/Pedestrian Committee Membership

Discussion: With the resignation of the Bicycle/Pedestrian Committee's chair, Phil Valitchka, efforts are being made to create a more formal structure for this committee. To that end, the communities were sent a letter requesting the appointment of a representative, either the community's current representative or a resident with an interest in bicycling. The letter indicated a November 1 deadline but that could be extended. Of note:

- The committee currently meets monthly on the 4th Thursday, except during the summer
- Meeting times and frequency could be items for discussion
- Communities can have multiple representatives with only one reporting back to the community's governing body.

Action: NO ACTION NECESSARY, FOR INFORMATIONAL PURPOSES.

Follow Through: Communities to appoint a representative to the committee.

5. Sewer Service Area Planning and Data

Discussion: Work on the sewer service area plan has begun. To ensure that the sewer service area map is as accurate as possible, the communities were requested to provide information on properties that are served by sanitary sewers. Areas to be served in the next 20 years will be projected from this data base. Property owners' names are not necessary, addresses and parcel ids would be helpful. Kick-off meetings are in the process of being scheduled, the water quality management technical advisory committee will identify common issues/concerns along with problems with past planning efforts, and meetings with the communities will discuss current and future sewer service area needs.

Action: NO ACTION NECESSARY, FOR INFORMATIONAL PURPOSES.

Follow Through: Pritchard or Landeau should be contacted with any questions or concerns.

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

October 11, 2016

6. 2017 Unified Planning Work Program (UPWP) Projects

Discussion: The draft UPWP was included in the meeting packet and briefly reviewed. This document is prepared annually and contains the program's budget. Highlighted were:

- Long range transportation planning – development of a new Title VI plan to remain compliant with the Americans with Disabilities Act (ADA) requirements
- Short range transportation planning – coordination of Performance Measures with WisDOT
- Transit planning – develop a new Transit Development Plan for the entire metro area and continue to monitor the elderly and disabled transportation programs
- Prepare the 2018-2021 TIP
- Prepare the 2018 UPWP
- The budget reflects the increase in federal funds which enables staff to complete more plans in-house
- The increase to the local share is shown in the budget.

Action: NONE NEEDED AT THIS TIME; ACTION ON THIS ITEM WILL BE SCHEDULED FOR THE NOVEMBER MEETING.

Follow Through: Comments or concerns with the draft 2017 UPWP will be accepted until 11/4 and the final document presented to the commission for approval at the November meeting.

7. 2017-2020 Transportation Improvement Program (TIP)

Discussion: The draft TIP was included in the meeting packet and briefly reviewed. Table 1 lists state and federally funded projects (local and WisDOT), locally funded projects, and associated costs for the next 4 years. Members are to check their community's projects to ensure accuracy; differences will be reconciled with WisDOT. Projects are listed by community/agency doing the work. A public informational meeting (PIM) has been scheduled for October 18, 4:30-6 pm in CPZ's large conference room. Comments will be accepted until November 4 and the final document will be presented for action at the November meeting.

Action: **MOTION / SECOND BY FIFRICK / ERMELING TO ACCEPT THE DRAFT 2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) AND SEND IT TO PUBLIC REVIEW. MOTION CARRIED BY VOICE VOTE, NO DISSENT.**

Follow Through: The public informational meeting will be held October 18. Comments on the draft TIP will be accepted until November 4 and the final document will be presented to the Commission for approval at the November meeting.

8. 2050 Long Range Transportation Plan Update

Discussion: The draft 2050 Long Range Transportation Plan (LRTP) was included in the meeting packet and briefly reviewed. The 45 day comment period started September 20 and a PIM will be held on October 18 in conjunction with the TIP. This plan is meant to be a bridge between the model used in previous plans (capacity) and the new model (Level of Service), and looks at transportation from a regional perspective. As the plan is reviewed, members were reminded to keep previous recommendations in mind, although a lot of the area's major projects have been completed. Future projects included: a bridge over the Rib River in Rib Mountain, Wausau's Grand Avenue, and development of the southeast interchange on Camp Phillips in Weston. Comments on the plan will be accepted until November 4 and the final document will be presented to the commission for action at the November meeting. Of note:

- The land use map needs to be corrected
- Chapter 4 does mention autonomous vehicles
- The draft plan is available on the MPO's [website](#)

Action: **MOTION / SECOND BY MIELKE / FIFRICK TO ACCEPT THE DRAFT LONG RANGE TRANSPORTATION PLAN AND SEND IT TO PUBLIC REVIEW. MOTION CARRIED BY VOICE VOTE, NO DISSENT.**

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

October 11, 2016

Follow Through: The public informational meeting will be held October 18. Comments on the draft LRTP will be accepted until November 4 and the final document will be presented for approval at the November meeting.

9. Mobilitie Presentation – Brentt Michalek

Discussion: After thanking the members for allowing him to address the commission, Michalek provided background information on Mobilitie, the fastest growing private utility in the U.S, and a PowerPoint Presentation on its project to expand commercial broadband networks. Mobilitie representatives will meet individually with the communities in which it is proposing to construct these utility poles, some up to 120', in local right-of-ways.

Action: NO ACTION NECESSARY, FOR INFORMATIONAL PURPOSES.

Follow Through: NONE NECESSARY.

10. Next Meeting – November 8, 2016

Discussion: The final drafts of the UPWP, TIP and LRTP will be presented for approval at the November 8 meeting.

Action: CONSENSUS REACHED THAT THE NEXT MEETING WILL BE SCHEDULED FOR NOVEMBER 8, 2016 AT 2:00 PM.

Follow Through: This meeting will be scheduled.

11. Adjourn

Action: There being no further business to come before the members, **MOTION / SECOND BY GATES / FIFRICK TO ADJOURN THE MEETING OF THE MARATHON COUNTY METROPOLITAN PLANNING COMMISSION AT 3:30 PM. MOTION CARRIED BY VOICE VOTE, NO DISSSENT.**

Submitted by:

Dave Mack, MPO Director

Marathon County

Conservation, Planning and Zoning

DM:ljs

October 18, 2016

Wausau MPO

Changes to the 2017 Unified Planning Work Program October 24, 2016

Changes to document since draft was received at the October 11, 2016 meeting:

1. Page 2 Add Planning Boundary, Functional Classification, and Public Participation items to the 3220 section of the Summary List
2. Page 4 Updated Organizational Chart
3. Page 9 Added paragraph 2 regarding an update to the Functional Class System and the Planning Boundary on the metro area
4. Page 9 Added Functional Class and Planning Boundary to Time Schedule
5. Page 12 Transit, Previous Work, Paragraph 3, added comment about potentially hiring a consultant to assist in the TDP development
6. Page 19 Table III, Change Marathon County Share from \$15,631.50 to \$16,631.50
7. Page E-1 Change Page numbers to reflect appropriate pages

RESOLUTION ADOPTING

2017

UNIFIED PLANNING WORK PROGRAM

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

RESOLUTION # 5-16

**RESOLUTION ADOPTING THE
2017 UNIFIED PLANNING WORK PROGRAM
FOR THE WAUSAU METROPOLITAN AREA**

WHEREAS, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization for the Wausau Urbanized Area; and

WHEREAS, in compliance with Metropolitan Transportation Planning Regulations by the U.S. Department of Transportation, the Marathon County Conservation, Planning and Zoning Department has developed a one-year Unified Planning Work Program for the Wausau Metropolitan Area; and

WHEREAS, the Unified Planning Work Program identifies the transportation planning activities of the Metropolitan Planning Organization for a period of one year.

NOW, THEREFORE, BE IT RESOLVED, that the Marathon County Metropolitan Planning Commission endorses the *Long Range Transportation Plan for the Wausau Metropolitan Area*, the *Transit Development Program for the Wausau Area Transit System*, which will be continually updated and maintained as part of the urban transportation planning process;

BE IT FURTHER RESOLVED, that the Marathon County Metropolitan Planning Commission adopts the *2017 Unified Planning Work Program for the Wausau Metropolitan Area*; and

BE IT FURTHER RESOLVED, in accordance with 23 CFR 450.336, the Wausau Metropolitan Planning Organization for the Wausau, WI urbanized area hereby certifies that the metropolitan transportation planning process is addressing the major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
2. In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
5. Section 1101(b) of the Fixing America's Surface Transportation Act (FAST Act)(Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;

8. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

BE IT FURTHER RESOLVED that the Marathon County Metropolitan Planning Commission recommends that this document be submitted to the appropriate federal and state agencies for approval.

Dated this 8th day of November 2016.

George Peterson, Vice-Chairman

Rebecca J. Frisch, Commission Secretary
Director, Marathon County
Conservation, Planning, and Zoning Department

List of Changes
2017-2020 Transportation Improvement Program (TIP)
as of October 24, 2016

1. Table 1, Highway Section, Project # 15, Move Construction to 2019
2. Table 1, Highway Section, Project # 26, Remove from Table 1 and add to Table 3
3. Table 1, Highway Section, Project # 30, Move Construction to 2019
4. Table 1, Highway Section, Project # 33, Move construction to 2017 & 2018 and changed costs
5. Table 1, Highway Section, Project # 34, Move construction to 2017 & 2018 and changed costs
6. Table 1, Highway Section, Project # 40, Move construction to 2017 & 2018 and changed total costs
7. Table 1, Highway Section, Project # 43, Changed costs
8. Table 1, Highway Section, Project # 48, Move construction to 2017 & 2018 and changed total costs
9. Table 1, Highway Section, Project # 65, Added New Project
10. Table 1, Totals Section, recalculate totals based on new projects being added.
11. Table 2, Recalculate totals based on new projects being added.
12. Table 3, Added Red Bud Road Project after removing it from Table 1
13. Appendix A, change to resolution number and have the current, signed, resolution included in final copy.
14. Add the 4 maps to the final document.

**RESOLUTION ADOPTING
2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM**

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

RESOLUTION # 6-16

**RESOLUTION ADOPTING THE
2017-2020 TRANSPORTATION IMPROVEMENT PROGRAM
FOR THE WAUSAU METROPOLITAN AREA**

WHEREAS, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization for the Wausau Urbanized Area; and

WHEREAS, in compliance with Metropolitan Transportation Planning Regulations by the U.S. Department of Transportation, the Marathon County Conservation, Planning and Zoning Department has developed a four-year transportation improvement program for the Wausau Metropolitan Area; and

WHEREAS, the Transportation Improvement Program identifies transit, pedestrian/bicycle, and highway improvement projects and programs consistent with current transportation plans;

NOW, THEREFORE, BE IT RESOLVED, that the Marathon County Metropolitan Planning Commission endorses the *Long Range Transportation Plan for the Wausau Metropolitan Area* and the *Transit Development Program for the Wausau Area Transit System*, which will be continually updated and maintained as part of the urban transportation planning process;

BE IT FURTHER RESOLVED, that the Marathon County Metropolitan Planning Commission adopts the *2017-2020 Transportation Improvement Program for the Wausau Metropolitan Area*; and

BE IT FURTHER RESOLVED, in accordance with 23 CFR 450.336, the Wausau Metropolitan Planning Organization for the Wausau, WI urbanized area hereby certifies that the metropolitan transportation planning process is addressing the major issues facing the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

1. 23 U.S.C. 134 and 49 U.S.C. 5303, and this subpart;
2. Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
3. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1) and 49 CFR part 21;
4. 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;

5. Section 1101(b) of the Fixing America's Surface Transportation (FAST Act) (Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
6. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
7. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CFR Parts 27, 37, and 38;
8. The Older Americans Act, as amended (42 U.S.C. 6101, prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
9. Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
10. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

BE IT FURTHER RESOLVED, that the Marathon County Metropolitan Planning Commission certifies that the TIP contains only projects that are consistent with the transportation plan for the urban area and recommends that this document be submitted to the appropriate federal and state agencies for approval.

Dated this 8th day of November, 2016.

George Peterson, Vice-Chairman

Rebecca J. Frisch, Commission Secretary
Director, Marathon County
Conservation, Planning, and Zoning Department

Changes to the
Wausau MPO 2050 Long Range Transportation Plan
As of October 24, 2016

Overall changes to the document have been made since draft chapters were first distributed in July 2016:

1. Numerous typographical and small word changes were made throughout the document with no substantial change to content. The listed changes or comments were based on changes to the content.
2. Chapter 3, page 3-3 Employment section: Data from this section was not provided by the U.S. Census but by Woods and Poole Economics, Inc. who specialize in data products for economic and demographic research. Specifically, the 2013 Wisconsin State Profile: State and County Projections for 2040 were used.
3. Chapter 3, page 3-6: Change data and use Land Use Cover map from 2010
4. Chapter 5, page 5-2: Modify Table 5-1 and Map 5-1 to reflect projects receiving state and federal funds.
5. Chapter 5, page 5-2: Base Year Model, add comments that the three main intersections on Grand Ave. in Wausau will need improvements to address the operational and traffic deficiencies.
6. Chapter 6, Page 6-6: Modify statement regarding deficiencies on the freeway system to reflect the areas that still need to be addressed from the 2012 Long Range Transportation Plan.
7. Chapter 6, Page 6-7: First paragraph, include comments discussing small geometric changes and traffic signal modifications that can improve traffic flow along roadways that may, in the future, need a capacity expansion.
8. Chapter 6, Page 6-7: Future Regional Projects, Village of Kronenwetter, Evaluate ability to construct an interchange at I39 and Kowalski Road.
9. Chapter 8, page 8-4: Transit Table, add data obtained from North Central Health Care regarding services provided.
10. Chapter 10, Page 10-3: Table 10-2, List the STP-Urban funds in the appropriate construction year(s), not the year(s) the funds original allocated.
11. Chapter 10, Pages 10-6: Represent the costs of State and Federal expenditures with a 2 percent (2%) inflation factor.

12. Chapter 10, Pages 10-6: Represent the costs of local community expenditures with a 2 percent (2%) inflation factor.

*Two maps are to be inserted in the appropriate places: Pavement Conditions Rating System (Map 4-3) and Recommended Projects (Map 6-1).

**RESOLUTION ADOPTING
THE
WAUSAU AREA
LONG RANGE
TRANSPORTATION PLAN 2050**

MARATHON COUNTY METROPOLITAN PLANNING COMMISSION

RESOLUTION # 7-16

**RESOLUTION ADOPTING
THE WAUSAU AREA LONG RANGE TRANSPORTATION PLAN 2050**

WHEREAS, the Marathon County Metropolitan Planning Commission was designated the Metropolitan Planning Organization for the Wausau Urbanized Area; and

WHEREAS, in compliance with Metropolitan Transportation Planning Regulations by the U.S. Department of Transportation, the Marathon County Metropolitan Planning Commission has develop a Long Range Transportation Plan for the Wausau Metropolitan Area; and

WHEREAS, the Long Range Transportation Plan identifies the transportation planning needs and activities of the Metropolitan Planning Area for a period of more than 20 years; and

WHEREAS, in 2015, the federal transportation bill, Fixing America's Surface Transportation (FAST) Act was passed by the Federal Government;

NOW, THEREFORE, BE IT RESOLVED, that the Marathon County Metropolitan Planning Commission has, in compliance with the FAST Act regulations, developed the *Wausau Area Long Range Transportation Plan 2050*;

BE IT FURTHER RESOLVED, in accordance with 23 CFR 450.336, the Wisconsin Department of Transportation and the Wausau Metropolitan Planning Organization for the Wausau, WI urbanized area hereby certifies that the metropolitan transportation planning process is addressing the major issues in the metropolitan planning area and is being conducted in accordance with all applicable requirements of:

- 1) 23 U.S.C. 134 and 49 U.S.C. 5303 and this subpart;
- 2) In non-attainment and maintenance areas, Sections 174 and 176 (c) and (d) of the Clean Air Act as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;
- 3) Title VI of the Civil Rights Act of 1964 as amended (42 USC 2000d-1) and 49 CFR part 21;
- 4) 49 USC 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- 5) Section 1101(b) of the Fixing America's Surface Transportation Act (FAST Act)(Pub. L. 114-357) and 49 CFR Part 26 regarding the involvement of disadvantaged business enterprises in the US DOT funded projects;
- 6) 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;

- 7) The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq.*) and 49 CRF Parts 27, 37, and 38;
- 8) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- 9) Section 324 of title 23, U.S.C. regarding the prohibition of discrimination based on gender; and
- 10) Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR 27 regarding discrimination against individuals with disabilities.

BE IT FURTHER RESOLVED, that the Marathon County Metropolitan Planning Commission recommends that this document be submitted to the appropriate federal and state agencies for their review.

Dated this 8th day of November, 2016.

George Peterson, Vice-Chairman

Rebecca J. Frisch, Secretary
Director, Marathon County
Conservation, Planning, and Zoning